

# Supporting system improvement and organizational culture change in Los Angeles County DCFS: A systems approach to understanding and learning from critical incidents

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# Our plan...

1. Describe ways a better engineered system can support safe, effective, reliable care.
2. Discuss specific team-based strategies to support a safety culture and improve reliability and effectiveness.
3. Highlight LA County's efforts to advance a safety culture
4. Describe how a system can use the SSIT to learn and improve

# **CULTURE EATS STRATEGY FOR LUNCH**

**PETER DRUCKER**



# Safety Science to inform a Safety Culture

An organizational culture that:

1. Acknowledges the **high-risk nature of an organization's** activities and the determination to achieve **consistently safe operations**
2. Promotes a **blame-free environment** where individuals are able to report errors or near misses **without fear of reprimand or punishment**
3. Encourages **collaboration across ranks and disciplines** to seek solutions to problems
4. Commits **resources** to safety concerns

Agency for Healthcare Research and Quality (2019)

# Safety Culture in Child Welfare

## Leaders in a safety culture:

- Strive to balance **systems** and **individual accountability**; and
- Value open communication, transparency, and continuous learning and improvement.

## Teams in a safety culture

- Monitor themselves, their colleagues, and their system for stress
- Anticipate and respond to unexpected events as a unit



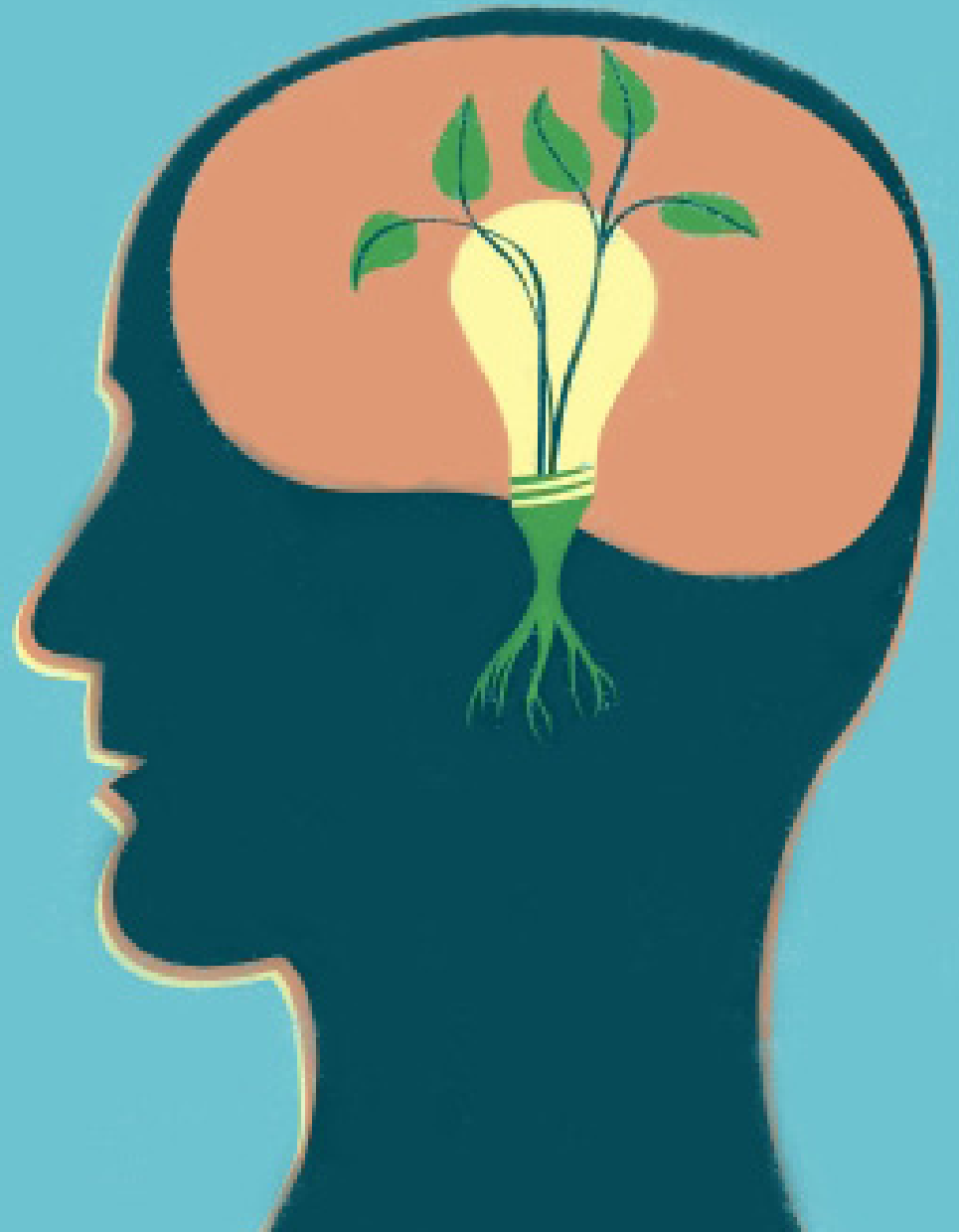
← Good Choice  
Bad Choice →



Oops!

# Cognitive Bias

- Fundamental attribution error
- Confirmation bias
- Selective attention
- Hindsight Bias
- Severity Bias





# Three Levels of Stress Response

## Positive

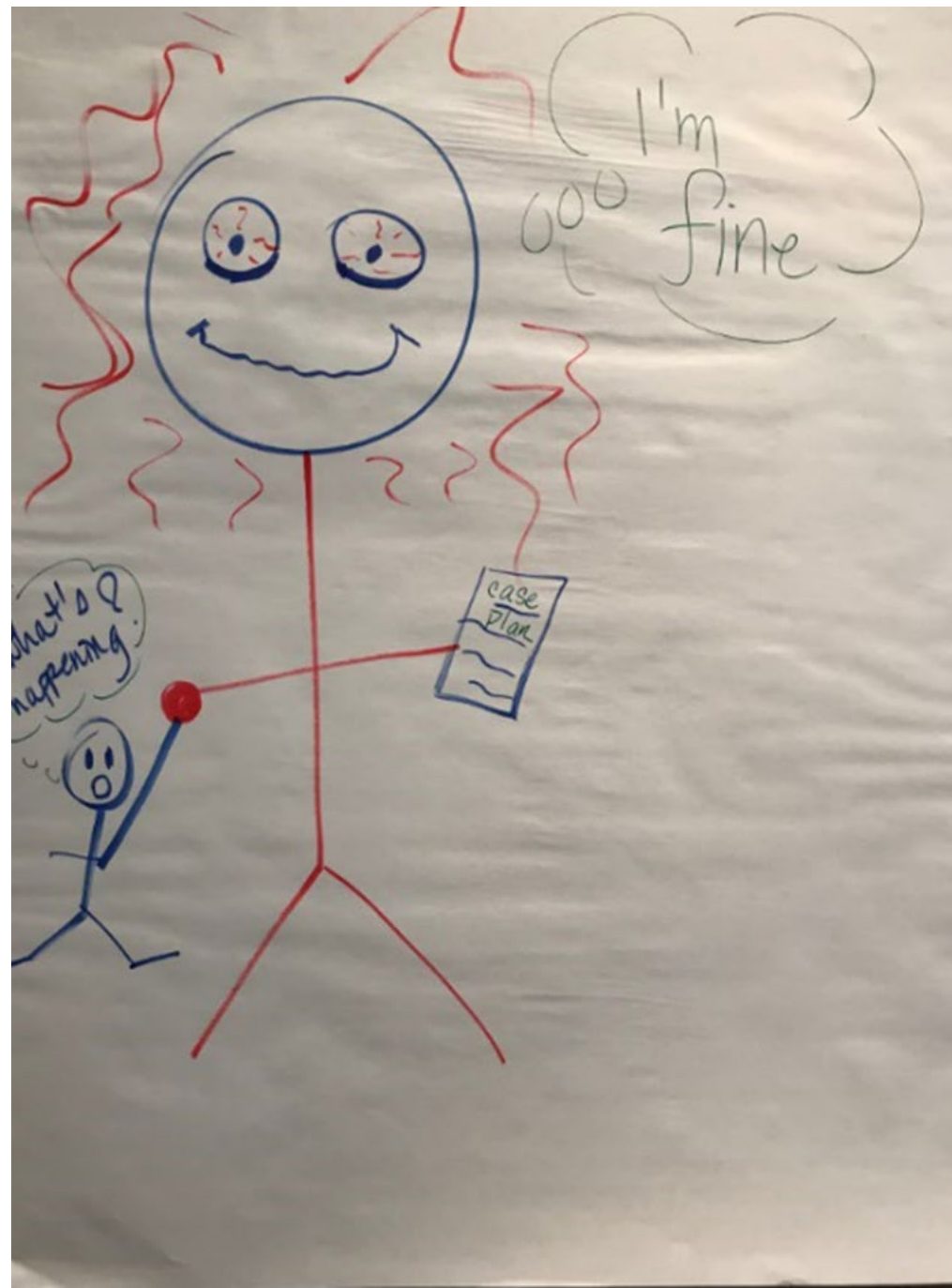
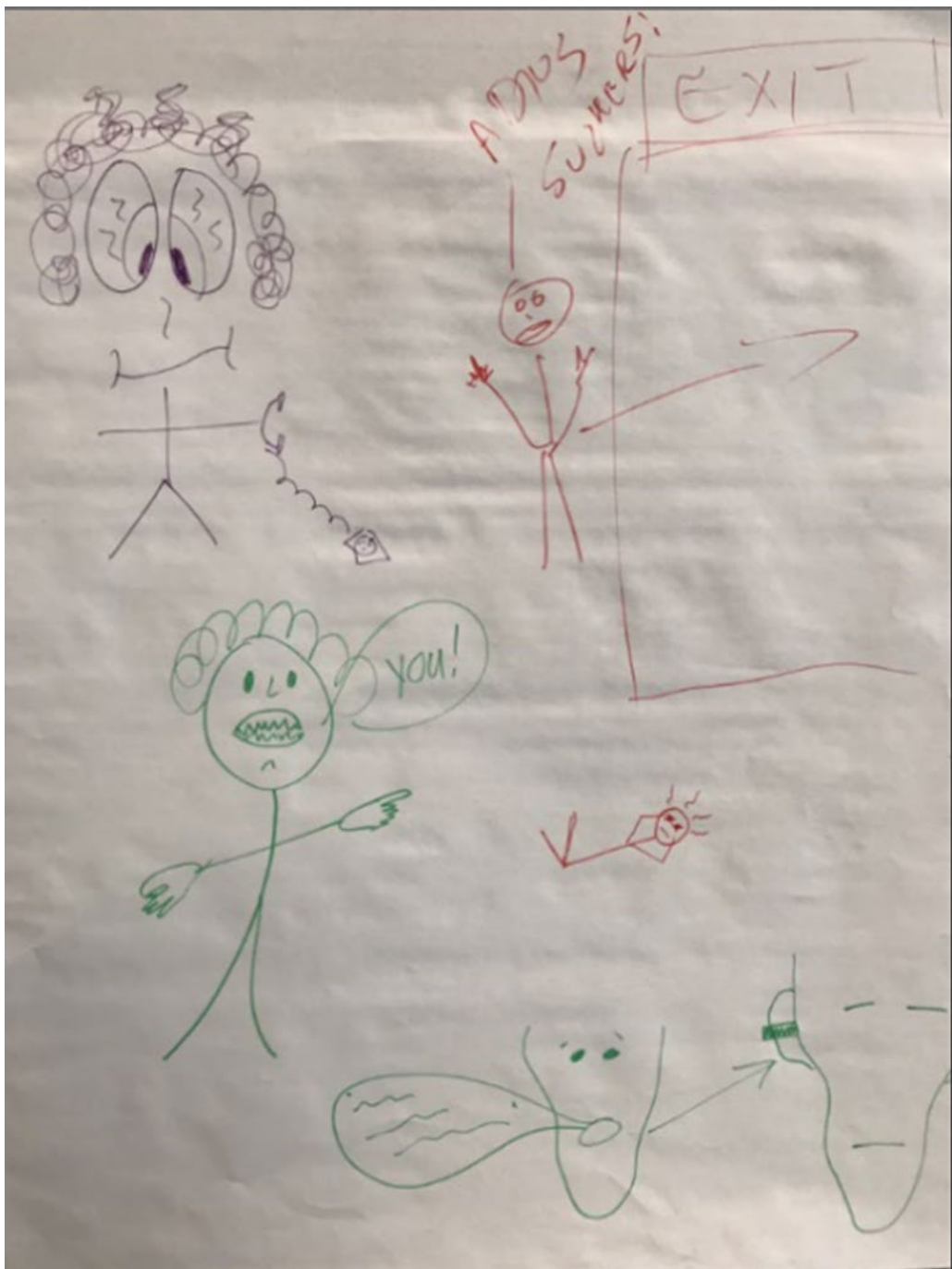
*Brief increases in heart rate.  
Mild elevations in stress hormone levels*

## Tolerable

*Serious, temporary stress responses,  
Buffered by **supportive relationships**.*

## Toxic

*Prolonged activation of stress response systems  
In the absence of **protective relationships**.*

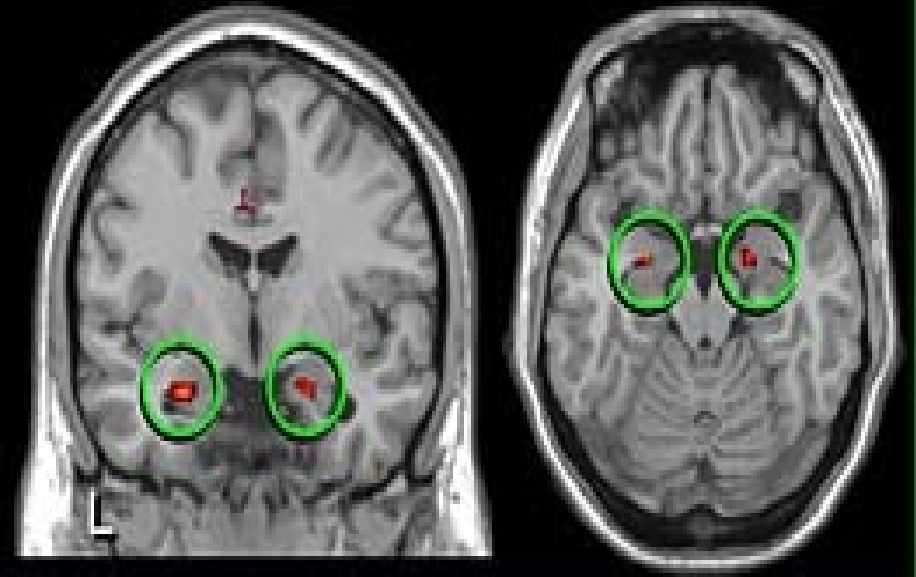


# Interplay of Stress and Fatigue

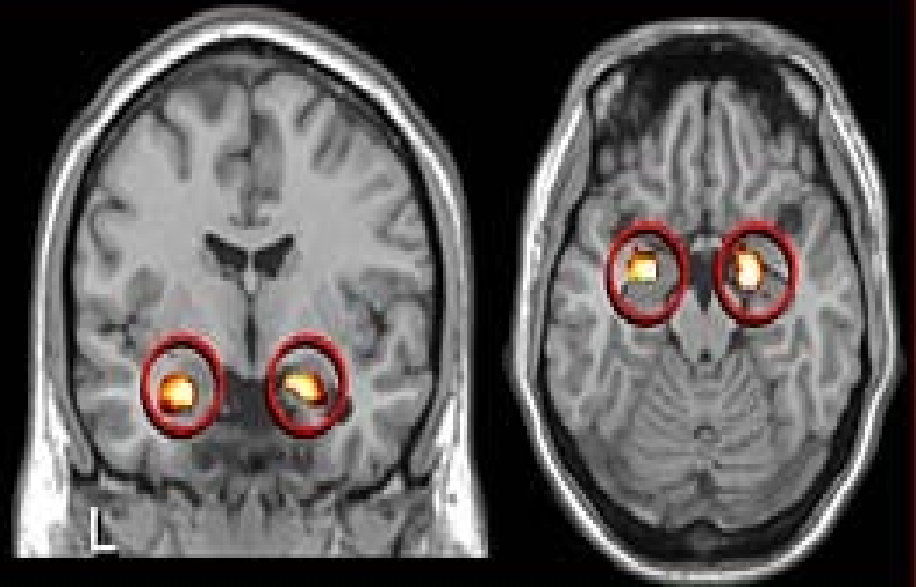
"The emotional centers of the brain were over 60 percent more reactive under conditions of sleep deprivation than in subjects who had obtained a normal night of sleep,"

Walker et. al., *Current Biology*, October 2014

Sleep Control



Sleep Deprivation





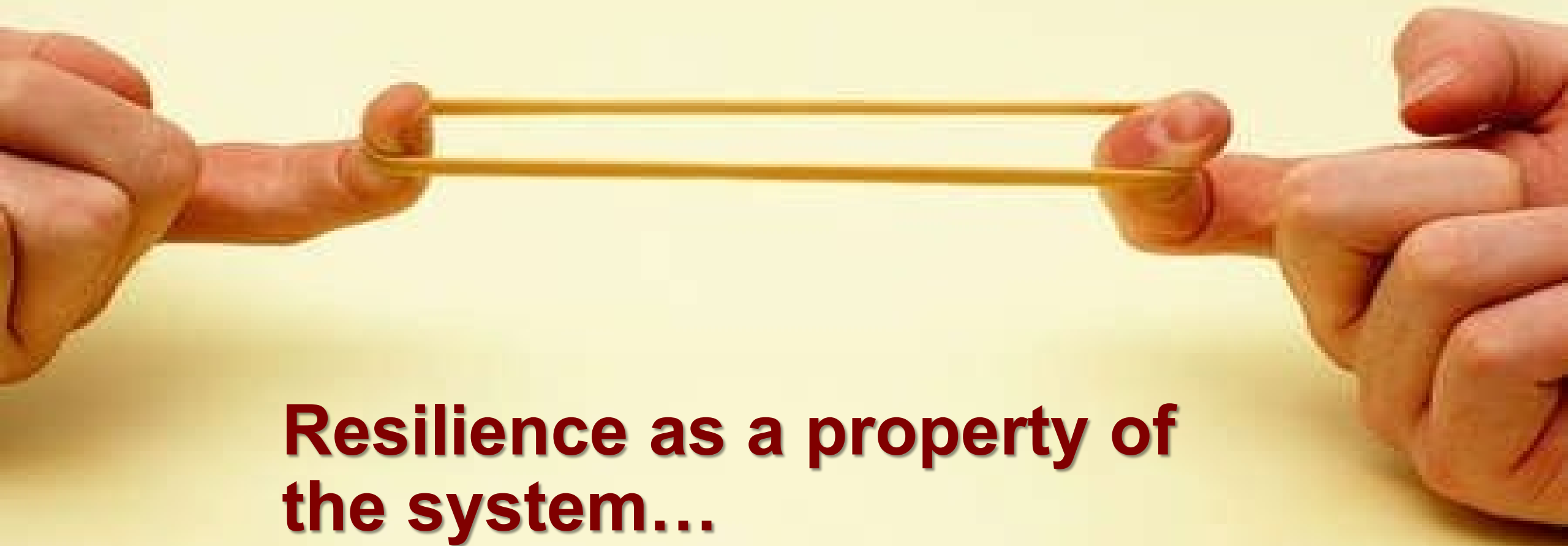
TAKE CARE  
TAKE CARE  
TAKE CARE

SUBWAY - KEEP CLEAR

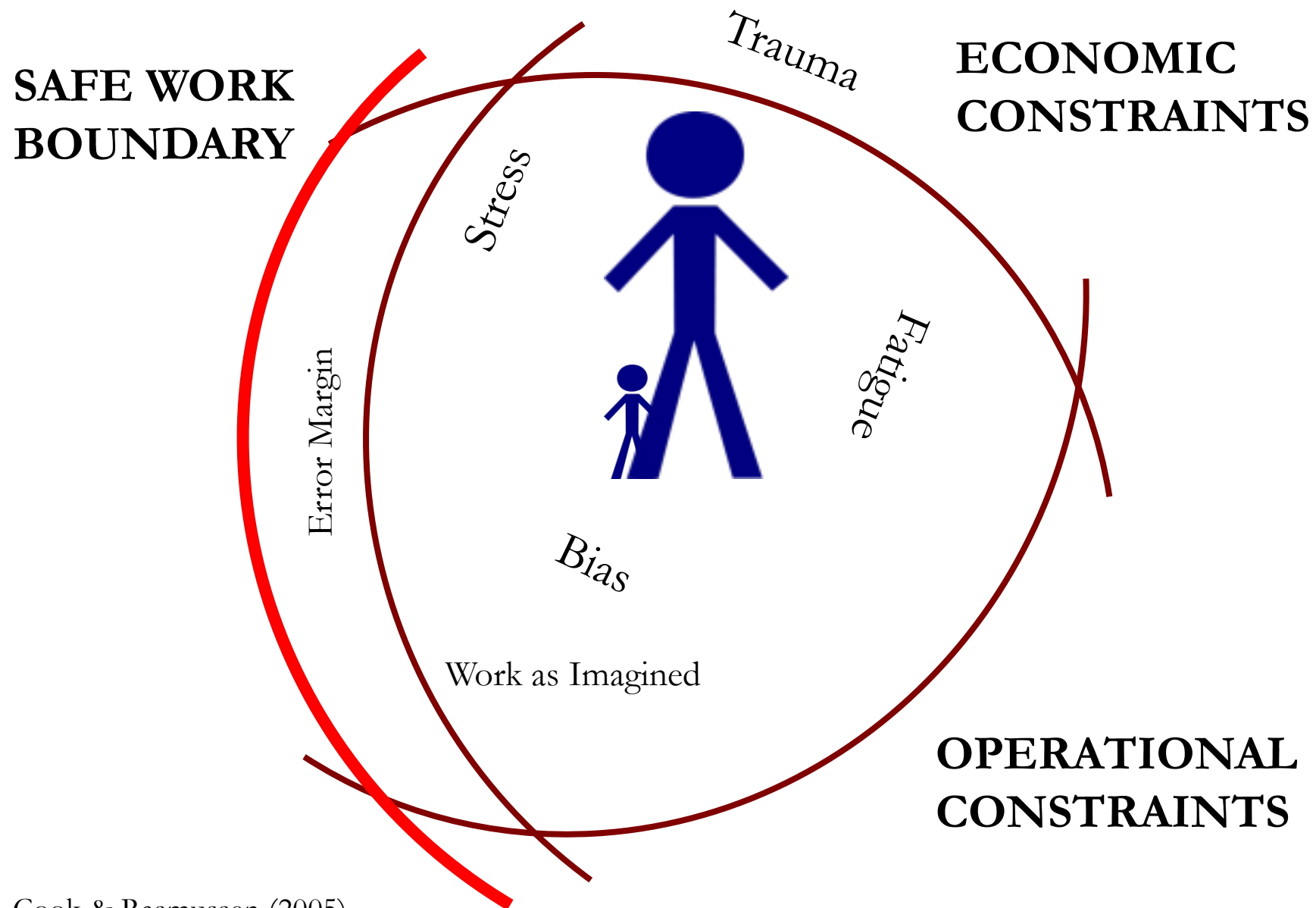




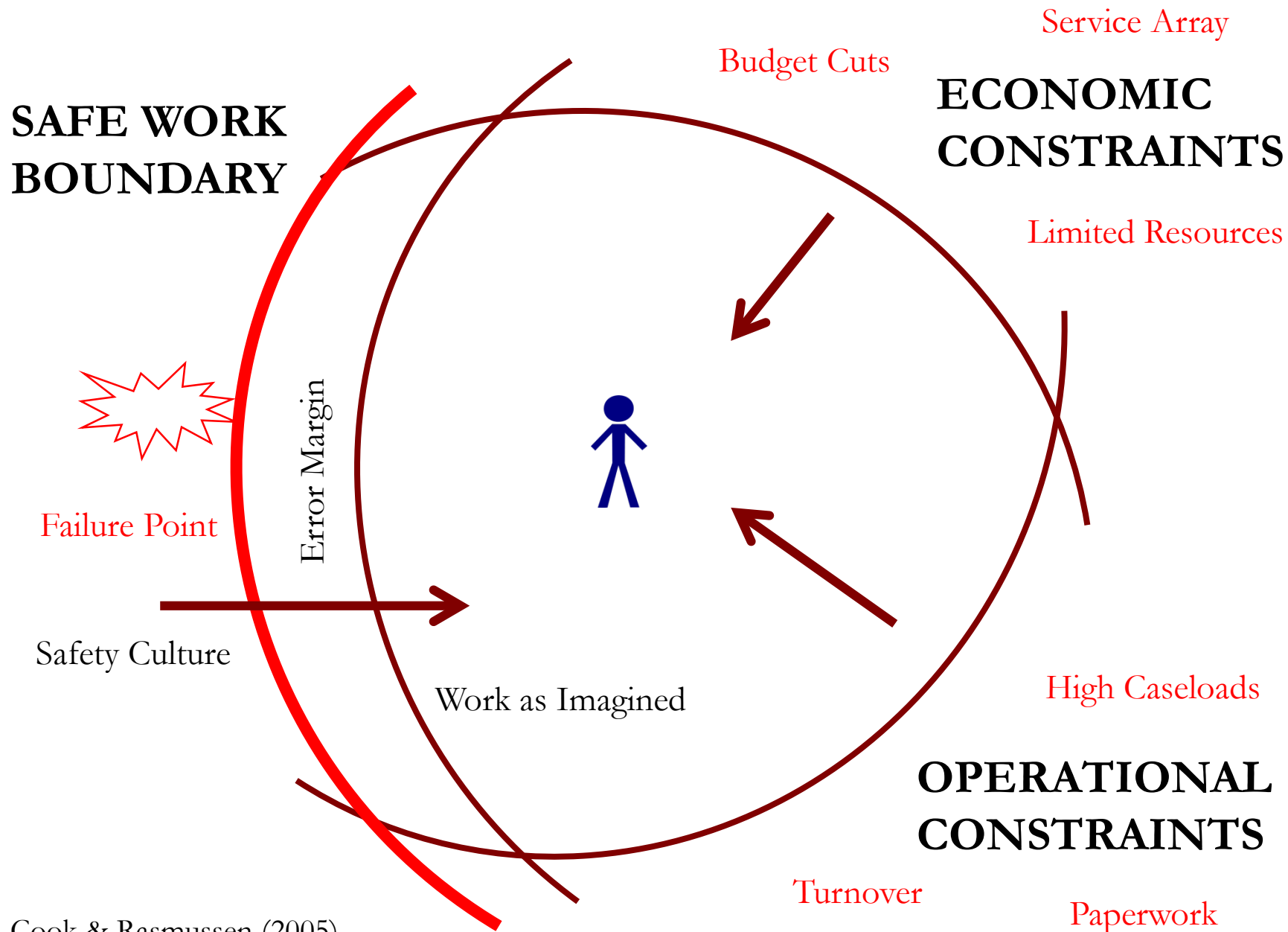




**Resilience as a property of  
the system...**







# Three Interrelated Strategies

1. Organizational Assessment
2. Tools for Teams
3. Systems-focused Improvement

Cull, Rzepnicki, O'Day, & Epstein (2013)

# LA's Journey

# LA by the numbers

- 21 regional officers
- 225,000 hotline calls
- 36,000 children/youth served
- 18,000 in out of home care
- 9,400 in relative care
- 28 full-time dependency court rooms
- 10,000,000 people
- 4,000 square miles
- 2,000,000 children under 18
- 9,400 DCFS employees
- 4,500 social workers

# 2011 - The fear-based years

## CSIU

- Deconstruct the fatality
- Make systemic recommendations
- Attorney/client privilege
- Recommendations shelved

## CI/CF

- Deconstruct entire case
- Indemnified case practice deficiencies
- Referred to IA for discipline
- No systemic recommendations

2013

**N** SERIES  
THE TRIALS OF  
**GABRIEL FERNANDEZ**

**The Trials of Gabriel Fernandez**

2020 | TV-MA | 1 Season | True Crime Documentaries

A boy's brutal murder and the public trials of his guardians and social workers prompt questions about the system's protection of vulnerable children.

# Reforms after 2013

- Blue Ribbon Commission
- Office of Child Protection
- DCFS Child Fatality Redesign
- Invest LA

# The National Partnership for Child Safety

NPCS is a national quality improvement (QI) collaborative with the mission *to improve child safety and prevent child maltreatment-related fatalities by strengthening families and promoting innovations in child protection*. Central to this work is the introduction of principles from the sciences of safety, improvement, and implementation.



# Goals of the Collaborative

Casey Family Programs has partnered with Chapin Hall at the University of Chicago (Chapin Hall) to provide technical assistance in support of the NPCCS's mission. The three activities that support the collaboratives goals are:

- Creating a national, member-directed, collaborative where child welfare jurisdictions can share standardized data on critical incidents (e.g., deaths, near deaths);
- Using a systems approach to understanding and learning from critical incidents to anchor broader system improvement and organizational culture change; and
- Assessing organizational culture and using a related set of team-based strategies and tactics to improve system safety, reliability, and effectiveness.

# Participating Jurisdictions

- Connecticut
- Franklin County, OH
- Georgia
- Hamilton County, OH
- Indiana
- Los Angeles County, CA
- New Hampshire
- New Jersey
- New York City
- Santa Clara County, CA
- South Carolina
- Tennessee
- Vermont
- Wisconsin

**Invest LA** is a comprehensive initiative to promote system improvements in safety, permanency and well-being for children.

## INVESTMENT AREAS



### STRENGTHENING CHILDREN, YOUTH AND FAMILIES

We believe all children and youth deserve a place to call home and our families have access to high quality, universally available and timely services delivered with respect and integrity.



### WORKFORCE EXCELLENCE

We believe our community deserves a highly skilled, culturally competent, trained and supported workforce to improve outcomes.



### COMMUNITY AND CROSS SECTOR PARTNERSHIP

We believe in the shared commitment and collective impact of public and private organizations and community members to ensure children are safer, families are healthier, and communities are stronger and more supportive places for all to thrive.



## FOUNDATIONAL PRINCIPLES

### PREVENTION & AFTERCARE



Preventing traumatic experiences by strengthening the protective capacity of the family through comprehensive, integrated continuum of strength-based, family-centered and community-oriented resources.

### BR SCI



Integrating understanding of developmental effects of trauma, and applying them both at the individual and system levels.

## SAFETY CULTURE



Applying safety sciences as learned from other disciplines to move from a culture of blame to one of accountability, to learn from undesirable outcomes, and to address systemic issues to improve outcomes.

### SAFETY CULTURE



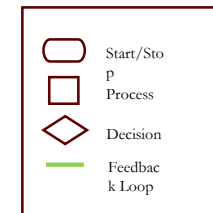
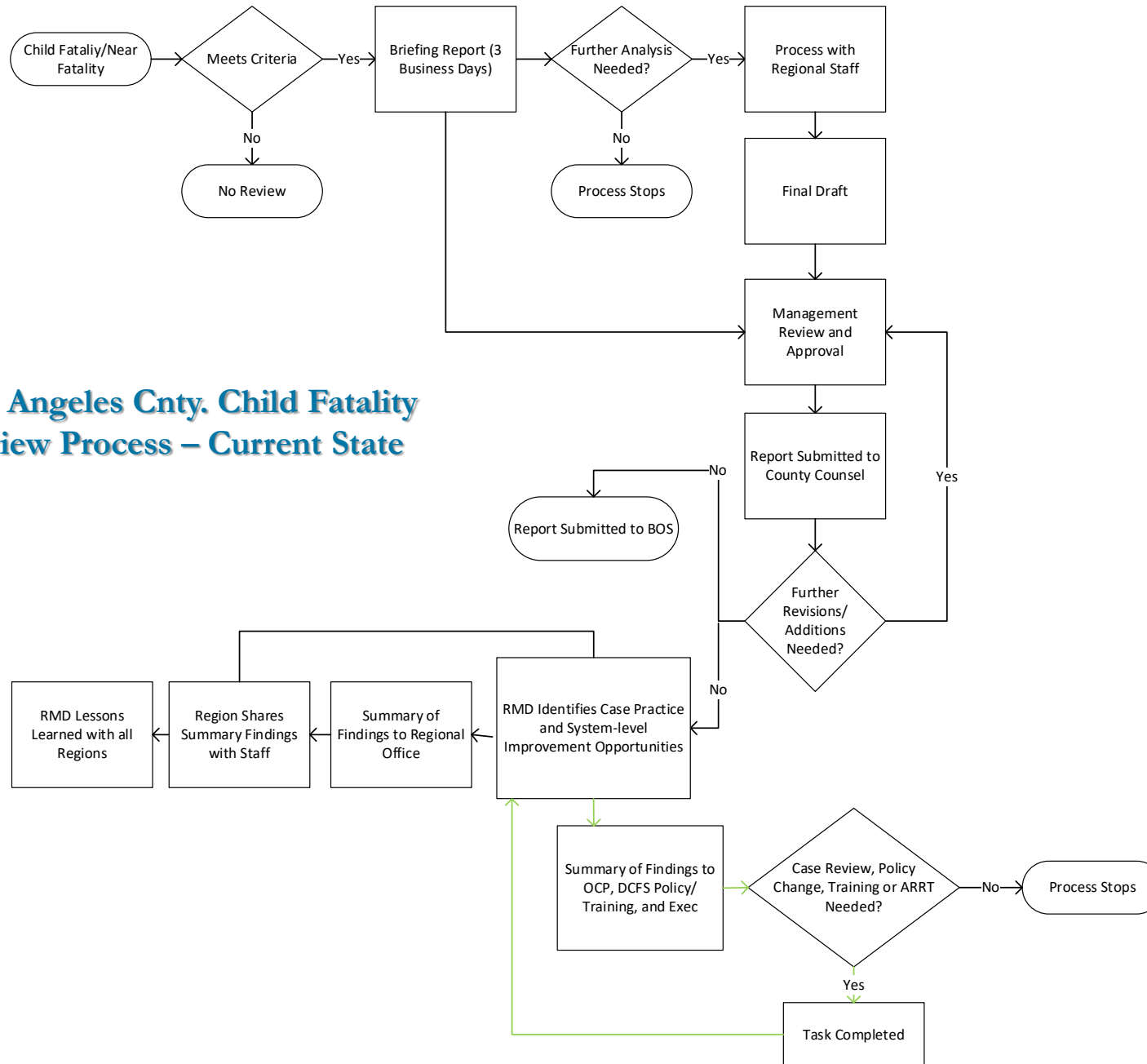
Applying safety sciences as learned from other disciplines to move from a culture of blame to one of accountability, to learn from undesirable outcomes, and to address systemic issues to improve outcomes.

### CULTURE OF EQUITY

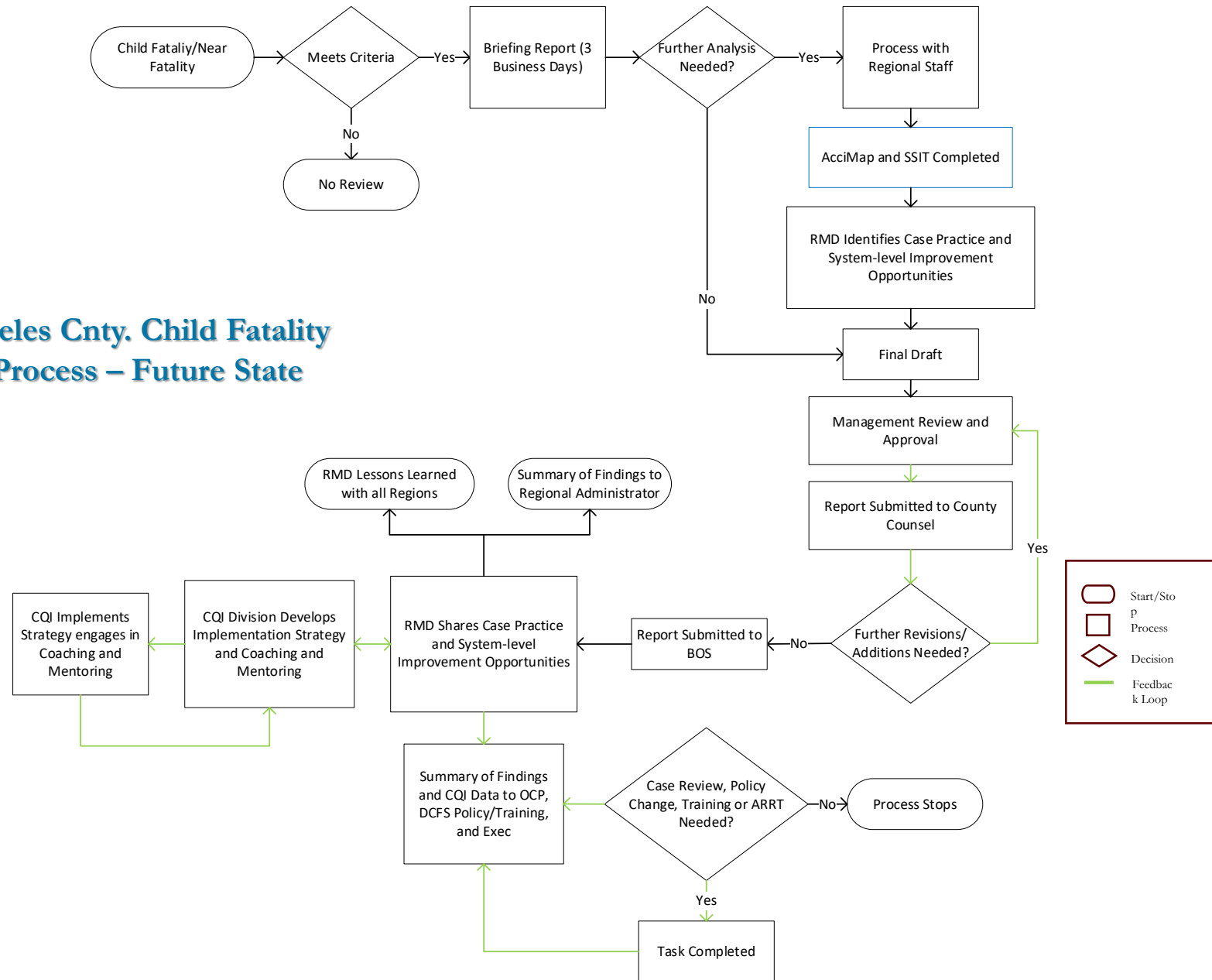


Addressing racial and sexual orientation disproportionality which leads to increases in placement disruptions, emotional issues, hospitalizations, congregate care placements, and homelessness.

## Los Angeles Cnty. Child Fatality Review Process – Current State

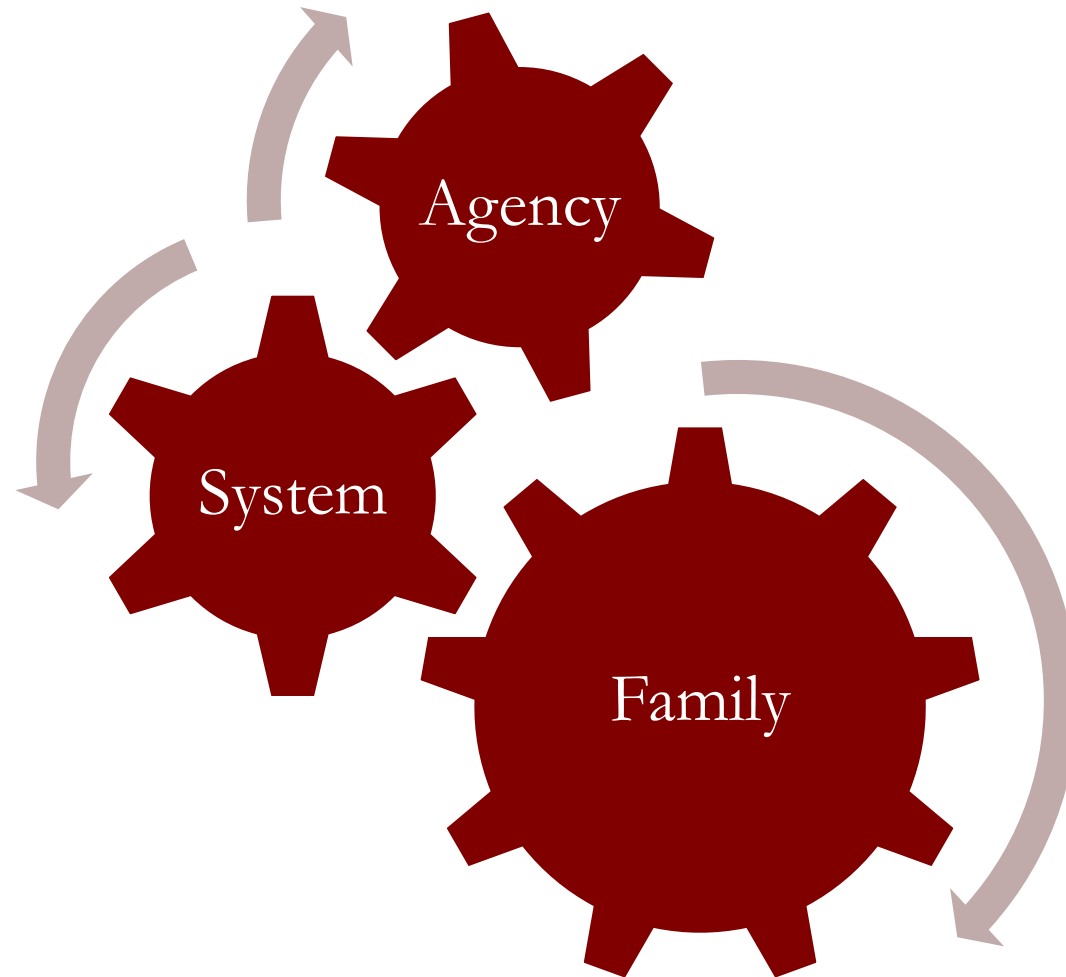


## Los Angeles Cnty. Child Fatality Review Process – Future State



# **System Improvement with the Safe System Improvement Tool (SSIT)**

# Systems-Theoretical Approach

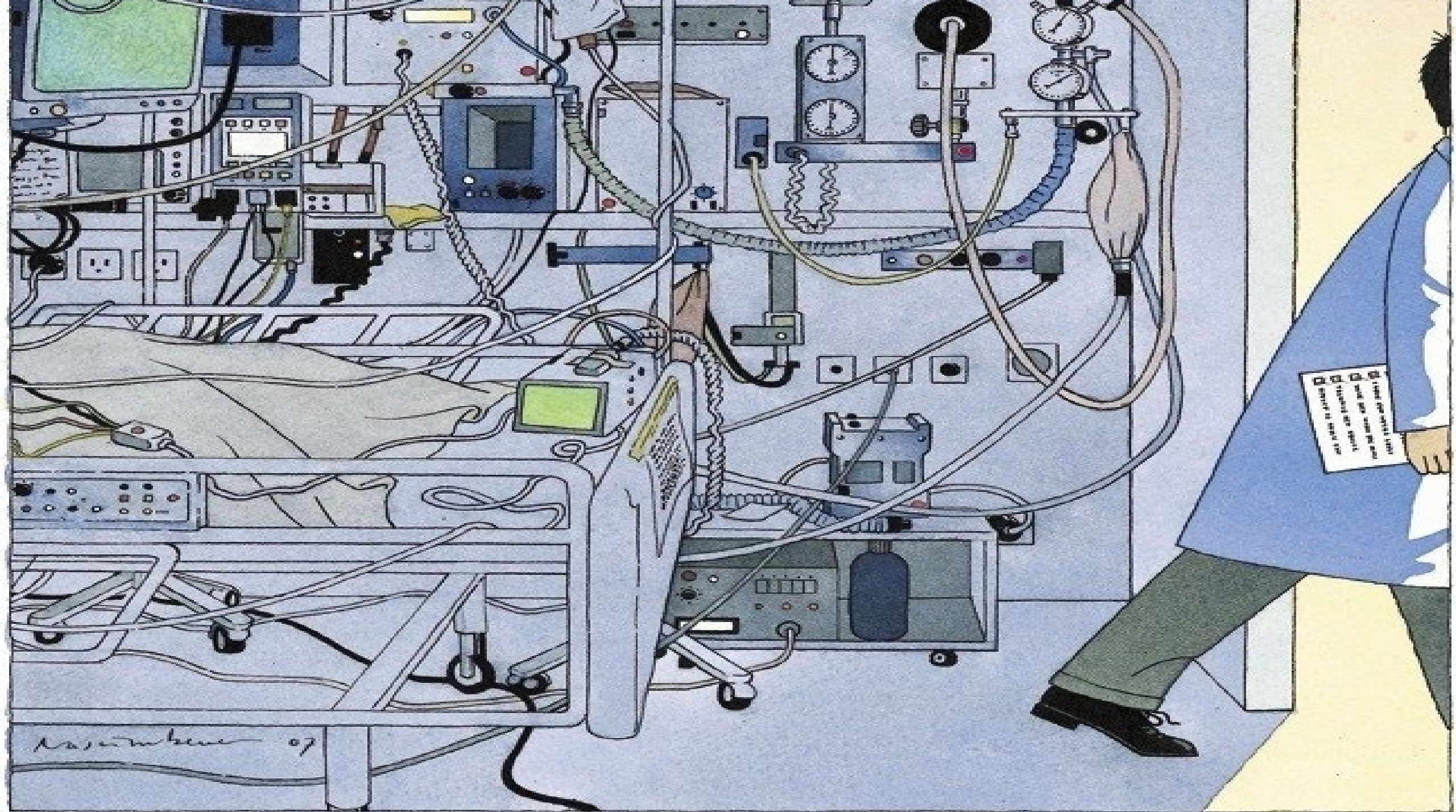


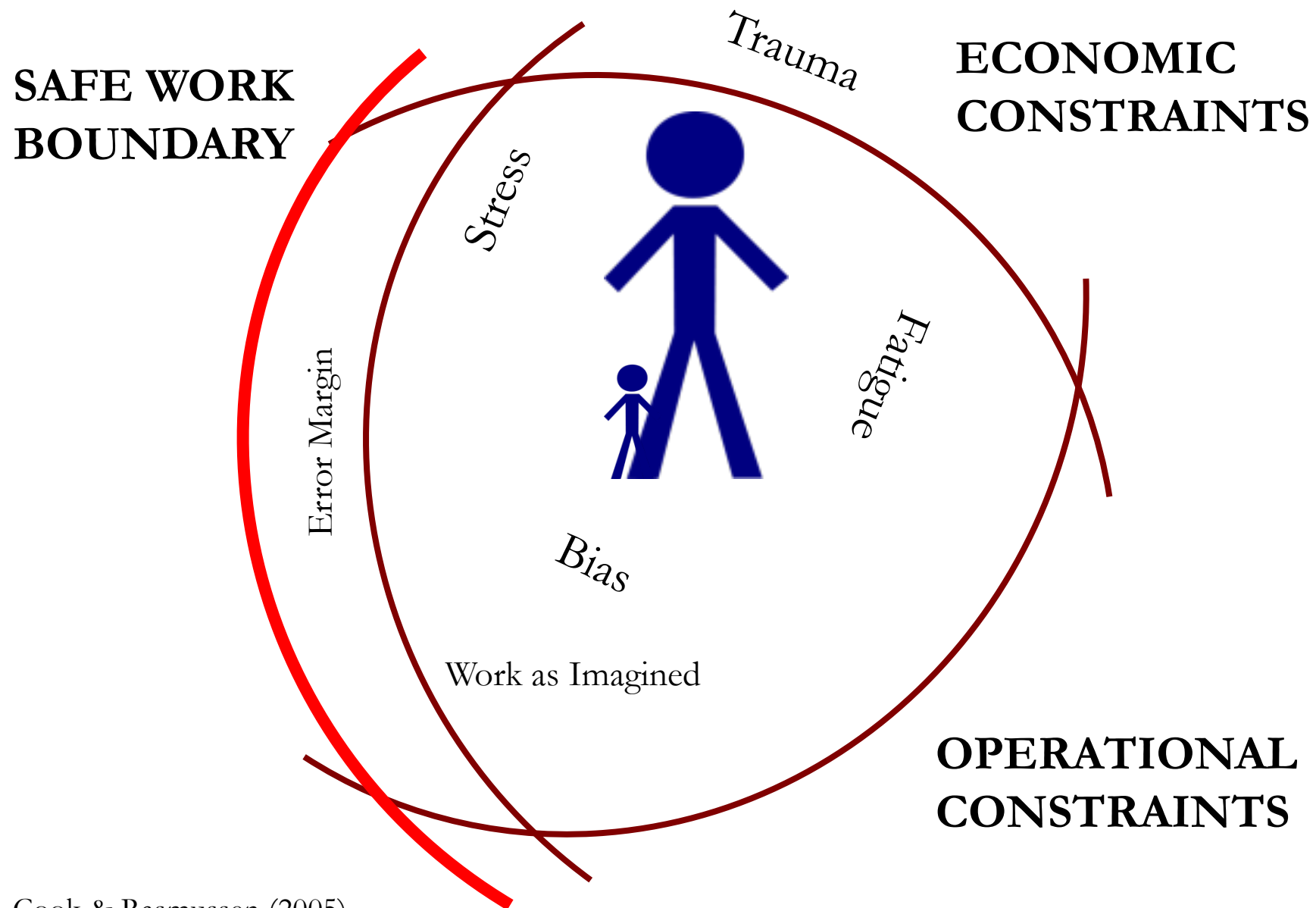


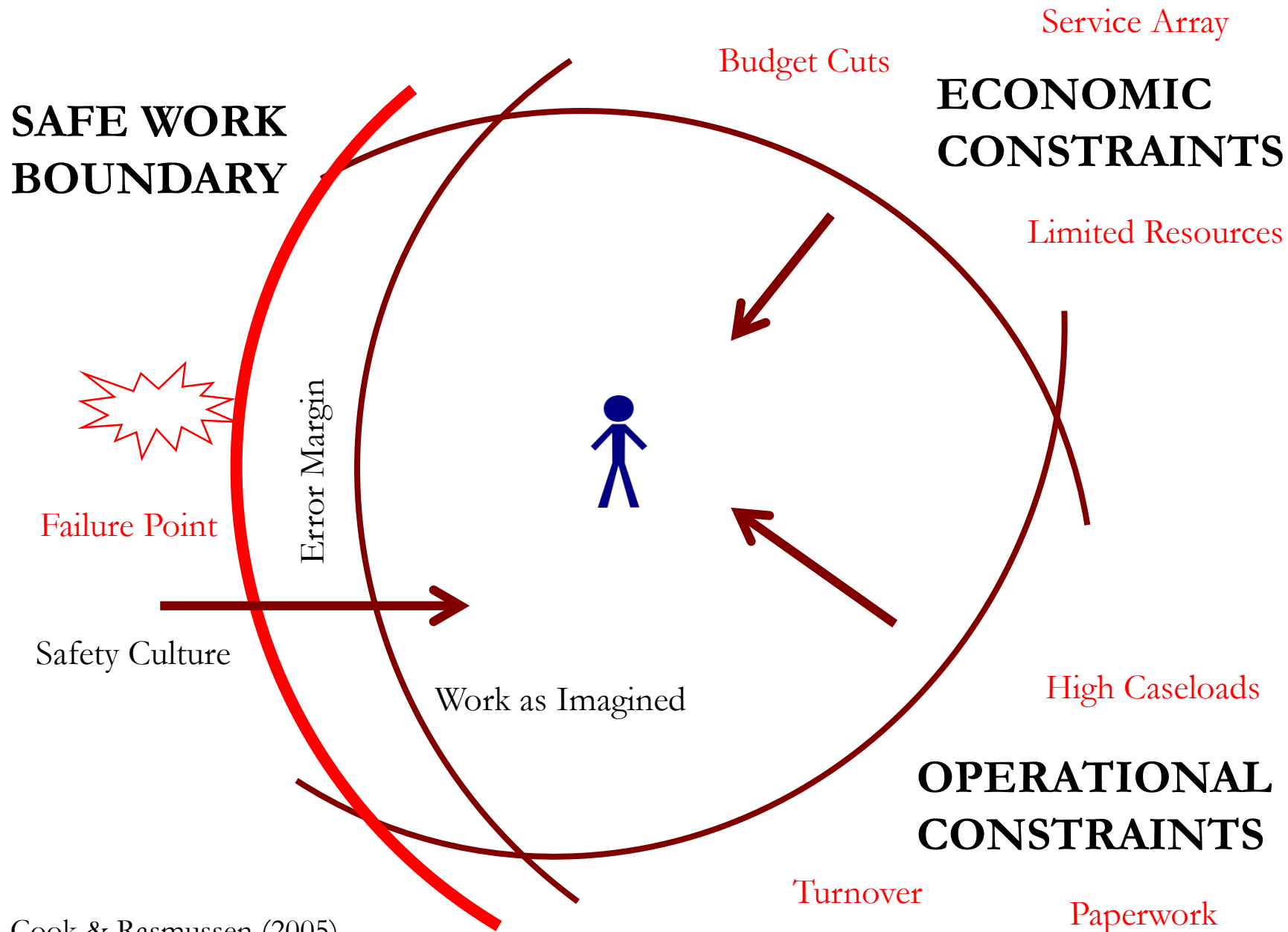
A high-angle photograph of a park scene. A person in dark clothing is walking away from the camera on a light-colored gravel path. To the right of the path is a green lawn with a young tree. Further right is a paved walkway with several wooden benches. The scene is brightly lit, casting shadows. Two white text boxes are overlaid on the image: one on the left containing the text 'User experience' and one on the bottom right containing the text 'Design'.

User experience

Design





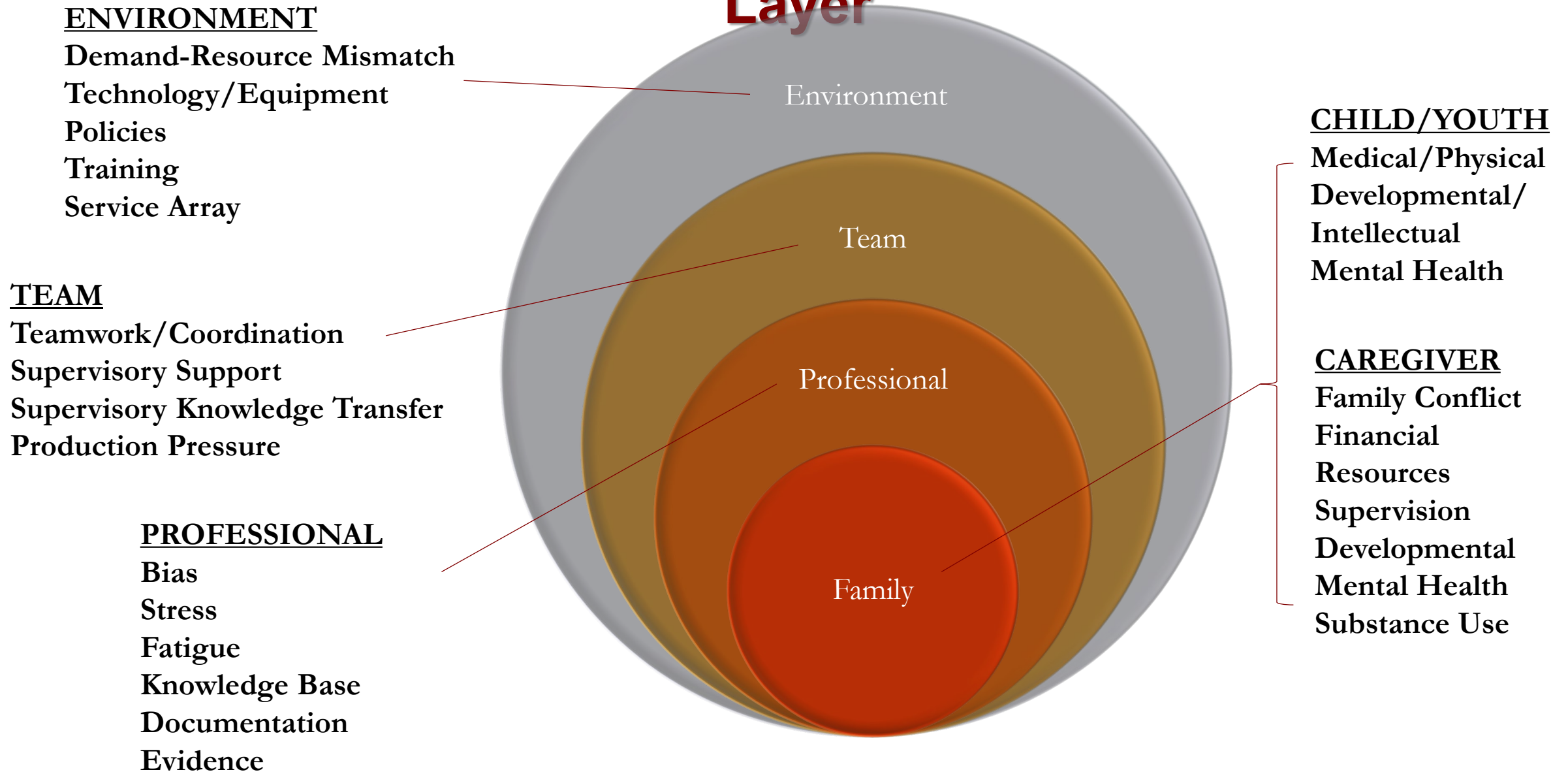


# Incident Review Steps:

- Review the Record– identify possible Key Findings
- Contextualize– debrief professionals, explore Local Rationality, learn the system factors affecting the case
- Identify if Key Findings were reasonably proximal to the outcome.
- Score the SSIT items
- Identify each Key Finding's Recurrence Risk

\*When compiling data to share with Quality Improvement (QI) professionals, consider QI priority as established in the 2x2 grid.

# Nested Domains – Seek the Systems Story Through Every Layer





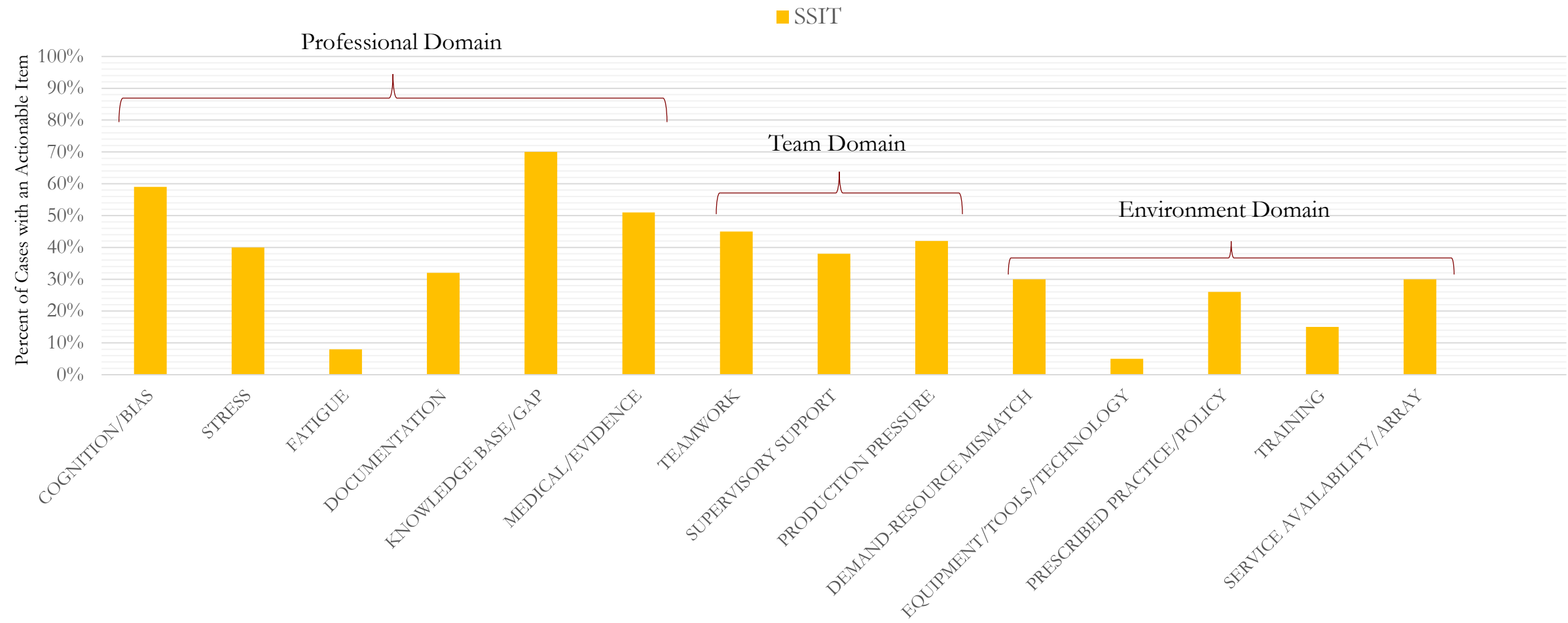
## TEAMWORK/COORDINATION

Ineffective collaboration between two or more internal and/or external entities (e.g., agencies, people and teams).

*Note: Ineffective teamwork between a supervisor and supervisee is captured under “Supervisory Support.”*

	Ratings & Descriptions
<p>Questions to Consider</p> <ul style="list-style-type: none"><li>• What barriers existed in communicating with outside partners during this case? How often did you communicate? What barriers existed in internal communication while working this case?</li></ul>	0 No evidence of issue with teamwork/coordination.
	1 Evidence of latency (i.e., no known impact to case, but teamwork/coordination concerns were present).
	2 Teamwork/coordination impacted actions/decisions which affected safety and risk assessment or casework. Actions/decisions were not proximal to poor outcomes.
	3 Teamwork/coordination impacted actions/decisions and was proximal to poor outcomes for clients or staff.

# SSIT Derived Outputs from 2018 TN Annual Report (n = 73)



Data taken from TN 2018 CDR Annual Reports. An average of 4.9 influences were identified per case in TN.



Thanks